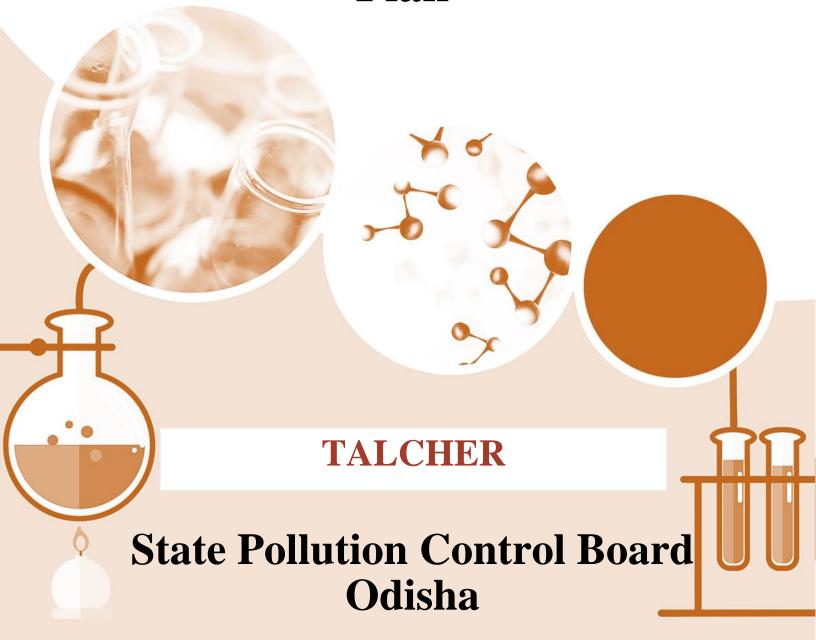
Air Pollution Emergency Response Plan





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Air Pollution Emergency Response Plan (APERP)

TALCHER



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FOREWORD

Ministry of Environment, Forest & Climate Change, Govt. of India has identified 122 nonattainment cities based on the ambient air quality. In these cities, air quality remains persistently above the National Ambient Air Quality Standard. In Odisha, there are seven such non-attainment cities, such as Angul, Bhubaneswar, Balasore, Cuttack, Kalinga Nagar, Rourkela and Talcher. In order to improve the air quality in these cities the State has taken up several actions. Air Pollution Emergency Response Plan (APERP) is one of these major actions taken.

The objective of Air Pollution Emergency Response Plan (APERP) is to prevent air pollution from getting worse when adverse weather conditions result in sudden increase in air pollution level. It is comprised of temporary measures to be taken and is implemented according to the severity of the air pollution levels. Once the air pollution levels come down and stabilize, measures imposed are withdrawn.

This response plan is being prepared for sensitizing all the stakeholder departments who can use it for decision making at the adverse air pollution situation. It is expected that all the implementing departments shall follow the plan in case of extreme air pollution in any of the non-attainment cities. The efforts of the Member Secretary, SPCB and Engineers and Scientists of SPCB in bringing out this Emergency Response Plan is praiseworthy.

Asit Tripathy)

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1. Background

The air quality in cities are influenced by city-level activities and meteorological conditions. At some point of time in a year, due to high intensity activities and adverse metrological conditions the air quality deteriorates to such an extreme level that it poses significant health risk. Particularly the elderly people, sick persons, women and children are worst affected.

Air quality is measured through several parameters. In order to communicate the air quality in a comprehensive and simple manner the Central pollution Control Board (CPCB) has developed an Air Quality Index (AQI) that is used across the country for expressing air quality. The AQI classifies the air quality from '*Good*' to '*Severe*' following a protocol that uses PM₁₀, PM_{2.5}, SO₂ and NOx as the input air quality parameters.

Due to intense urban activities, it is observed that air quality in urban areas are falling below 'satisfactory' quality in unfavourable meteorological condition, particularly during winters at a greater frequency. Therefore, an appropriate intervention mechanism has become essential to restore urban air quality and at the same time take precautionary measure to minimize health risk.

Management of air quality involves multiple agencies like, State Pollution Control Board, Forest & Environment Department, District Administration, Urban Local Bodies, Traffic Police, Transport Department and Education Department etc. This document outlines the actions to be taken by different agencies and departments, in case an emergency situation arises in terms of air quality in Talcher City to bring back the air quality to an acceptable level.

2. Air Quality Index

A key tool in the effort to manage air quality is the Air Quality Index, or AQI. The AQI is used to provide simple information about the city air quality. The AQI focuses on health effects which may experience within a few hours or days after breathing unhealthy air. Higher the AQI value, the greater is the level of air pollution and the greater the health concern. The classification of air quality in terms of AQI and corresponding health effect are presented in Table - 1.

Table 1: Air Quality Index and Health Effect

Sl. No.	AQI	Class	Colour Coding	Health Impact
1	0-50	Good		Minimal impact
2	51-100	Satisfactory		Minor breathing discomfort to sensitive people
3	101-200	Moderate		Breathing discomfort to the people with lungs, asthma and heart diseases
4	201-300	Poor		Breathing discomfort to most people on prolonged exposure
5	301-400	Very Poor		Respiratory illness on prolonged exposure
6	401-500	Severe		Affects healthy people and seriously impacts those with existing diseases

3. Air Pollution Emergency Response Plan (APERP)

The proposed Air Pollution Emergency Response Plan (APERP) includes set of measures to be implemented with greater vigour and stringency to prevent and avoid high level of air pollution in cities. This is linked to the national air quality index that categorises daily air quality as *good*, *satisfactory*, *moderate*, *poor*, *very poor*, *severe* and *emergency*. All actions suggested for each category are cumulative and add up to the level of emergency as air quality worsens.

The proposed emergency measure, approach for each pollution source according to the Air Quality Index (AQI) categories includes appropriate measures for each level of pollution in terms of PM₁₀and PM_{2.5}. While the comprehensive clean air action plan must be implemented round the year, the APERP measures are meant to be temporary measures for duration of smog episodes and are implemented according to the severity of the air pollution levels. Once the levels come down and stabilize, measures are withdrawn. The objective of the APERP is to prevent pollution from getting worse when adverse weather conditions trap and spike pollution.

For APERP implementation, a scientific Task Force under OSPCB, will advise the High-powered committee in the Forest and Environment Department on the daily pollution levels and forecasting, based on monitoring. Accordingly, the High-powered Committee may issue notices to the city authorities to implement the pre-defined action. Each implementing department will appoint a nodal officer to facilitate implementation. The action notified for *moderate* and *poor* that are largely about stringent enforcement in different sectors can become default action for continuous implementation throughout the year. Additional measures meant for *very poor* and *severe* may be notified, since such situation develops especially during calm and inversion conditions.

This will require daily air quality data reporting on the SPCB website and public dissemination system on air quality and health alert. The measures can be customized based on the special needs and the unique pollution profile of the city.

Severe + or Emergency		
When PM _{2.5} levels cross 300 microgram per cum or PM ₁₀ levels cross 500 microgram		
per cum (or 5 times above the standard) or persist for 48 hrs or more.		
Action to be taken	Agency responsible	
Stop entry of diesel HMV / LMV traffic into	Traffic Police	
city (except essential commodities)	Talcher Municipality	
Stop construction activities	State Pollution Control Board (SPCB)	
	Talcher Municipality	
Introduce odd and even scheme for private	Transport Department	
vehicles based on license plate numbers Or	Traffic Police	
introduce low emissions zones in the city to		
stop entry of polluting vehicles (old and ageing		
and polluting diesel vehicles etc). For this		
purpose introduce sticker system as per		
MORTH guidelines to indicate fuel and date of		
manufacture of vehicles.		
State Pollution Control Board Task Force to	Education Department	
take decision on any additional steps including	• State Pollution Control Board (SPCB)	
shutting of schools		

Severe

When $PM_{2.5}$ levels are above 250 microgram per cum or PM_{10} levels are above 430 microgram per cum

Action to be taken	Agency responsible
Close brick kilns, Hot Mix plants, Stone	Forest & Environment Department
Crushers and other highly polluting units /	State Pollution Control Board (SPCB)
activities or as applicable locally	District Collector, Angul
	• Police
Shut down / minimize operation of polluting	State Pollution Control Board (SPCB)
coal based power plant in neighbouring area.	District Collector, Angul
Intensify public transport services. Introduce	Transport Department
differential rates to encourage off-peak travel.	State Transport Corporations
Increase frequency of mechanized cleaning of	All road owning agencies including
road and sprinkling of water on roads. Identify	Talcher Municipality,Public Works
road stretches with high dust generation.	Department and National Highway
	Authority of India
Restrict movement of trucks inside the coal	State pollution control Board (SPCB)
field mine areas	Department of Steel and mines, Govt
	of Odisha
Regulate Coal transport by road.	Department of Steel and Mines, Govt
	of Odisha
	Transport Department
	District Collector, Angul
Very Po	oor

When PM2.5 levels are between 121-250 microgram per cum or PM10 levels are between 351-430 microgram per cum

Action to be taken	Agency responsible
Stop use of diesel generator sets	State Pollution Control Board (SPCB)

Enhance parking fee by 3-4 times	Talcher Municipality
Augment public transport services by increasing	Department of Transport
frequency	State Transport Commissioner
Stop use of coal/firewood/briquettes in hotels	Talcher Municipality
and open eateries	
Residential societies and individual house	Talcher Municipality
owners to provide electric heaters during winter	Resident Welfare Associations
to security staff to avoid open burning	
Alert in newspapers/TV to advice people with	State Pollution Control Board (SPCB)
respiratory and cardiac patients to avoid	
polluted areas and restrict outdoor movement.	

Moderate to poor

Poor - When $PM_{2.5}$ levels are between 91-120 microgram per cum or PM_{10} levels are between 251-350 microgram per cum; Moderate - When $PM_{2.5}$ is between 61-90 microgram per cum or PM_{10} is between 101-250 microgram per cum

Action to be taken	Agency responsible
Stringently enforce/stop garbage burning in	Talcher Municipality
landfills and other places and impose heavy	
fines on person responsible	
Close/stringently enforce all pollution control	• State Pollution Control Board (SPCB)
regulations in brick kilns and industries	• District Collector, Angul
Stringently enforce pollution control in thermal	• State Pollution Control Board (SPCB)
power plants through Pollution Control Board	
monitoring	
Do periodic mechanized sweeping on roads	Talcher Municipality
particularly in roads with heavy traffic and	• Traffic Police
water sprinkling every two days	• PWD
Strict vigilance and no tolerance for visible	• Department of Transport
emissions – stop plying of visibly polluting vehicles by impounding or heavy fine	Traffic Police
Stringently enforce rules for dust control in	• District Collector, Angul
construction activities and close non-compliant	• Police
sites	
Deploy traffic police for smooth traffic flow at	Traffic Police
identified vulnerable areas	

Divert non-destined truck traffic	Talcher Municipality
	Traffic Police
Strictly enforce Supreme Court orders on	State Pollution Control Board (SPCB)
firecrackers	District Collector, Angulin consultation
	with Chief Controller of Explosives,
	Petroleum and Explosive Safety
	Organization (PESO)
	• Police
Ensure fly ash ponds are watered every	State Pollution Control Board (SPCB)
alternate day during summer months (March-	District Collector, Angul
May)	
Information dissemination, social media, mobile	State Pollution Control Board (SPCB)
Apps should be used to inform people about the pollution levels, contact details of control room,	District Collector, Angul
enable them to report polluting	I & PR Department
activities/sources to the concerned authorities,	
and actions that will be taken by government	
based on the level of pollution.	

4. Public Action in Emergency

While the National Air Quality Index (AQI) and advisory of the taskforce will inform people about the risks of exposure, people are also expected to take precautionary measures to protect themselves. Suggested actions by public are listed below:

Level according to AQI	Action	
Severe, Very poor and	Those suffering from heart diseases, asthma, and other	
Poor	respiratory disease may consider avoiding undue and prolonged	
	exposure	
	Schools to suspend all outdoor activities and sport events	
	Report visible emissions from vehicles, industries, power plants,	
	garbage burning, and other non-compliances to the respective	
	control rooms	
	Do not use diesel and kerosene generators	
	Maintain vehicles properly (PUC certificate, replace car air filter,	
	maintain right tyre pressure)	
	Minimize unnecessary travel, use public transport & avoid using	
	private vehicles	